# **Special Comment**



March 2008

#### **Analyst Contacts:**

**New York** 

1.212.553.1653

Naomi Richman

1.212.553.0014

Chief Credit Officer.

1.212.333.001-

Global Public, Project and Infrastructure

Finance

Lisa Washburn
Team Managing Director.

**Gail Sussman** 

1.212.553.4133

US Public Finance

1.212.553.0819

Group Managing Director, US Public Finance

Laura Levenstein 1.212.553.0319

Senior Managing Director, Global Public, Project and Infrastructure Finance

# Request for Comment: Assignment of Global Ratings to Tax-Exempt Municipal Obligations

Beginning in May 2008, Moody's plans to make the following changes to our rating practices in the US Public Finance market:

- In addition to assigning a municipal scale rating, assign global scale ratings ("GSR") to tax-exempt municipal obligations upon issuer request.<sup>1</sup>
- Simplify the conversion table that we are now using to estimate global ratings.

The purpose of these proposed changes is to enhance the ability of investors and issuers to compare our ratings on tax-exempt securities with ratings in other sectors rated by Moody's.

We propose to use the municipal rating scale as the starting point in calculation of the GSR, as it would continue to be the benchmark for comparison of municipal issuers to each other. Moody's databases and reports would display both the municipal and, when assigned, the global rating of an obligation.

In the near term, in order to minimize technical and process disruption to users of ratings, we would continue to use the same Aaa through C rating nomenclature for both the municipal and the global rating. We will endeavor to minimize ambiguity in our research reports and press releases by verbal formulations such as "the issuer is rated Aa3 on the municipal scale. Its global scale rating equivalent is Aaa." Additional differentiation of the two ratings may be possible in the future.

To help provide greater clarity and transparency, we also propose to simplify the conversion table that we use to estimate a global rating from a municipal rating. Market participants should bear in mind that the table is a guide and not an automatic conversion from one scale to another. As we have done in the past, we may assign global ratings that vary from the published table as circumstances warrant.



<sup>&</sup>lt;sup>1</sup> Global Scale Ratings were referred to as Corporate Equivalent Ratings until March 2007.

#### Request for Comment: Assignment of Global Ratings to Tax-Exempt Municipal Obligations

# **Background on Global Scale Ratings**

Historically, defaults of rated US municipal bonds have been much rarer than defaults of rated corporate debt. As there were few cross-over investors making direct risk comparisons between municipal bonds and other securities, the meaning and loss expectation of the ratings diverged over time, so that today there is essentially a separate rating scale for US municipal bonds. The municipal scale reflects the somewhat different needs of investors in municipal securities for greater differentiation among securities with low absolute risk.

Beginning in the late 1990s, Moody's initiated an effort to make a quantitative comparison between municipal and corporate risk, and in 2002 we published our first comparative analysis of municipal and corporate ratings. In 2003 we began offering GSRs for taxable issues sold outside the US and for swap obligations of governmental and essential service utility issuers. Moody's expanded the coverage of GSRs in 2007 to include all taxable municipal securities and obligations under swaps and for issuers in all municipal sectors. Until recently, our publication of global ratings has generated relatively little interest, as we have assigned GSRs to taxable debt and swap obligations of only about 20 municipal issuers.

In March 2007, Moody's published a report that discussed the relationship between the municipal rating scale, which we use for issuers in the US municipal bond market, and the global rating scale that we use for corporate, financial institution, structured finance, and non-US public sector ratings. That publication included a conversion table that could be used to estimate the GSRs for various types of municipal debt. This table is applicable to both taxable and tax-exempt debt.

The March 2007 report also states that:

"In recent months, Moody's has received a growing number of requests to make GSRs available for all municipal debt, whether taxable or tax-exempt. While we have no immediate plans to expand GSRs beyond taxable municipal debt, we continue to welcome feedback from market participants on this topic. Even if we decide at some time in the future to make GSRs available for tax-exempt debt, we expect to continue using the municipal scale rating as our starting point in assigning global scale ratings. For the benefit of those market participants who desire to make fine distinctions among municipal securities, we remain committed to maintaining the integrity of the municipal rating scale."

In the past several weeks, in the context of the credit deterioration of certain financial guarantors, Moody's has received a significant amount of feedback from municipal issuers, investors and intermediaries. In response to this recent development, we plan to begin offering GSRs, in addition to the municipal scale rating, without regard to the debt's tax status.

We welcome feedback on the proposed expansion of GSRs to tax-exempt debt and the conversion table. Feedback may be emailed to cpc@moodys.com any time before April 15, 2008.

Request for Comment: Assignment of Global Ratings to Tax-Exempt Municipal Obligations

# Moody's Related Research

# **Special Comments:**

- Moody's US Municipal Bond Rating Scale, November 2002 (76553)
- Moody's Introduces Corporate Equivalent Ratings for Municipal Obligations under Swap and Cross Border Taxable Transactions, April 2003 (77844)
- Request for Comment: Mapping of Moody's U.S. Municipal Bond Rating Scale to Moody's Corporate Rating Scale and Assignment of Corporate Equivalent Ratings to Municipal Obligations, June 2006 (97921)
- Moody's U.S. Municipal Bond Rating Scale: Summary of Market Feedback, November 2006 (100478)
- Mapping of Moody's Municipal Ratings to the Global Rating Scale: Frequently Asked Questions, June 2007 (103423)

## **Rating Methodologies:**

- The Evolving Meaning of Moody's Bond Ratings, September 1999 (48185)
- The U.S. Municipal Bond Rating Scale: Mapping to the Global Scale and Assigning Global Scale Ratings to Municipal Obligations, March 2007 (102249)

To access any of these reports, click on the entry above. Note that these references are current as of the date of publication of this report and that more recent reports may be available. All research may not be available to all clients.

**Special Comment** Moody's U.S. Public Finance

# Request for Comment: Assignment of Global Ratings to Tax-Exempt Municipal Obligations

108116

| Author(s)     | Editor | Production Associate |
|---------------|--------|----------------------|
| Naomi Richman |        | William L. Thompson  |

© Copyright 2007, Moody's Investors Service, Inc. and/or its licensors and affiliates including Moody's Assurance Company, Inc. (together, "MOODY'S"). All rights reserved. ALL INFORMATION CONTAINED HEREIN IS PROTECTED BY COPYRIGHT LAW AND NONE OF SUCH INFORMATION MAY BE COPIED OR OTHERWISE REPRODUCED, REPACKAGED, FURTHER TRANSMITTED, TRANSFERRED, DISSEMINATED, REDISTRIBUTED OR RESOLD, OR STORED FOR SUBSEQUENT USE FOR ANY SUCH PURPOSE, IN WHOLE OR IN PART, IN ANY FORM OR MANNER OR BY ANY MEANS WHATSOEVER, BY ANY PERSON WITHOUT MOODY'S PRIOR WRITTEN CONSENT. All information contained herein is obtained by MOODY'S from sources believed by it to be accurate and reliable. Because of the possibility of human or mechanical error as well as other factors, however, such information is provided "as is" without warranty of any kind and MOODY'S, in particular, makes no representation or warranty, express or implied, as to the accuracy, timeliness, completeness, merchantability or fitness for any particular purpose of any such information. Under no circumstances shall MOODY'S have any liability to any person or entity for (a) any loss or damage in whole or in part caused by, resulting from, or relating to, any error (negligent or otherwise) or other circumstance or contingency within or outside the control of MOODY'S or any of its directors, officers, employees or agents in connection with the procurement, collection, compilation, analysis, interpretation, communication, publication or delivery of any such information, or (b) any direct, indirect, special, consequential, compensatory or incidental damages whatsoever (including without limitation, lost profits), even if MOODY'S is advised in advance of the possibility of such damages, resulting from the use of or inability to use, any such information. The credit ratings and financial reporting analysis observations, if any, constituting part of the information contained herein are, and must be construed solely as statements of opinion and not statements of fact or recommendations to purchase, sell or hold any securities. NO WARRANTY, EXPRESS OR IMPLIED, AS TO THE ACCURACY, TIMELINESS, COMPLETENESS, MERCHANTABILITY OR FITNESS FOR ANY PARTICULAR PURPOSE OF ANY SUCH RATING OR OTHER OPINION OR INFORMATION IS GIVEN OR MADE BY MOODY'S IN ANY FORM OR MANNER WHATSOEVER. Each rating or other opinion must be weighed solely as one factor in any investment decision made by or on behalf of any user of the information contained herein, and each such user must accordingly make its own study and evaluation of each security and of each issuer and guarantor of, and each provider of credit support for, each security that it may consider purchasing, holding or selling.

MOODY'S hereby discloses that most issuers of debt securities (including corporate and municipal bonds, debentures, notes and commercial paper) and preferred stock rated by MOODY'S have, prior to assignment of any rating, agreed to pay to MOODY'S for appraisal and rating services rendered by it fees ranging from \$1,500 to approximately \$2,400,000. Moody's Corporation (MCO) and its wholly-owned credit rating agency subsidiary, Moody's Investors Service (MIS), also maintain policies and procedures to address the independence of MIS's ratings and rating processes. Information regarding certain affiliations that may exist between directors of MCO and rated entities, and between entities who hold ratings from MIS and have also publicly reported to the SEC an ownership interest in MCO of more than 5%, is posted annually on Moody's website at www.moodys.com under the heading "Shareholder Relations — Corporate Governance — Director and Shareholder Affiliation Policy.



**Moody's Investors Service**